# Customs Bulletin

Regulations, Rulings, Decisions, and Notices concerning Customs and related matters



## and Decisions

of the United States Court of Appeals for the Federal Circuit and the United States Court of International Trade

Vol. 22

MAY 11, 1988

No. 19

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U.S. Court of International Trade

Slip Op. 88-45

**Abstracted Decisions:** 

Classification: C88/53 Through C88/62

Valuation: V88/22 Through V88/36

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**Decisions of CAFC** 

THE DEPARTMENT OF THE TREASURY
U.S. Customs Service

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### United States Court of International Trade

One Federal Plaza

New York, N.Y. 10007

Chief Judge

Edward D. Re

Judges

Paul P. Rao James L. Watson Gregory W. Carman Jane A. Restani Dominick L. DiCarlo Thomas J. Aquilino, Jr. Nicholas Tsoucalas R. Kenton Musgrave

Senior Judges

Morgan Ford

Frederick Landis

Herbert N. Maletz

Bernard Newman

Samuel M. Rosenstein

Nils A. Boe

Clerk

Joseph E. Lombardi

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### Decisions of the United States Court of International Trade

(Slip Op. 88-45)

AL TECH SPECIALTY STEEL CORP.; ARMCO STAINLESS STEEL DIV.; ARMCO, INC.; CARPENTER TECHNOLOGY CORP.; COLT INDUSTRIES, INC., CRUCIBLE MATERIALS GROUP; GUTERL SPECIAL STEEL CORP.; JOSLYN STAINLESS STEEL; REPUBLIC STEEL CORP.; UNIVERSAL-CYCLOPS SPECIALTY STEEL DIV., CYCLOPS CORP., PLAINTIFFS v. UNITED STATES, DEFENDANT

#### Consolidated Court No. 83-1-00107

Before Judge Nicholas Tsoucalas.

[After remand, plaintiffs' motion for judgment on the agency record denied; action dismissed.]

#### (Decided April 7, 1988)

Collier, Shannon, Bill & Scott (David A. Hartquist and Laurence J. Lasoff) for plaintiff.

John R. Bolton, Assistant Attorney General; David M. Cohen, Director, Commercial Litigation Branch, Civil Division, United States Department of Justice (Sheila N. Ziff) for defendant; Linda Concannon, Office of Deputy Chief Counsel for Import Administration, Department of Commerce, of counsel.

#### **OPINION**

TSOUCALAS, Judge: Plaintiffs, domestic stainless steel bar producers, commenced the above-captioned action in order to challenge aspects of the final determination of the International Trade Administration of the Department of Commerce (ITA or Commerce) in Certain Stainless Steel Products from Spain, 47 Fed. Reg. 51,453 (1982). In Al Tech Specialty Steel Corp. v. United States, 11 CIT —, 661 F. Supp. 1206 (1987), this Court affirmed that determination in part and remanded in part. The Court directed the ITA to consider whether certain stock purchases by the Bank of Spain amounted to a countervailable subsidy. Id. at —, 661 F. Supp. at 1214. The Court has received the decision following remand, and now affirms the agency's determination that this equity ownership does not constitute a subsidy.

Presuming familiarity with the decision in Al Tech, the Court does not reiterate plaintiffs' concerns regarding the purchase of the

stock of Olarra, S.A., a Spanish steel producer. Suffice to say that the remand results demonstrate the ITA has properly addressed whether the Bank of Spain's ownership interest in Olarra is a countervailable subsidy and whether any secondary effects of such ownership benefitted Olarra. The only tenable conclusion is that the purchase of a small number (the exact figure is confidential information) of shares on the open market is not a subsidy. Furthermore, given the Bank of Spain's miniscule ownership interest in Olarra, plaintiffs' allegations are, at best, highly speculative. The record evidence does not indicate that the stock purchase resulted in countervailable benefits to Olarra (for example, no evidence of loan guarantees in the period following the stock purchase).

In support of its conclusion, the ITA has relied on the methodology outlined in Subsidies Appendix, Cold-Rolled Carbon Steel Flat-Rolled Products from Argentina, 49 Fed. Reg. 18,016, 18,020 (Dep't

Comm. 1984):

It is well settled that government equity ownership per se does not confer a subsidy. Government ownership confers a subsidy only when it is on terms inconsistent with commercial

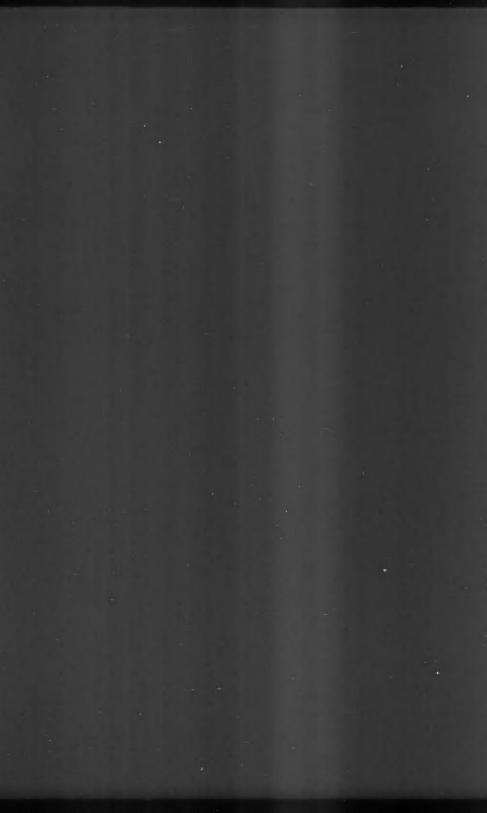
considerations.

If the government buys previously issued shares on a market or directly from shareholders rather than from the company, there is no subsidy to the company. This is true no matter what price the government pays, since any overpayment benefits only the prior shareholders and not the company.

Further, the secondary benefits of subsidies are of such a highly speculative nature they are not considered in the analysis. *Id.* at 18,023.

Plaintiffs have not specifically challenged this methodological approach. Rather, as indicated in this Court's earlier opinion, plaintiffs refer to the decision in *British Steel Corp.* v. *United States*, 9 CIT 85, 605 F. Supp. 286 (1985). In sharp contrast to the situation presented herein, *British Steel* involved extensive equity infusions by the government essential to the survival of the nationalized company. Thus, reliance on that decision is misplaced.

In sum, the ITA's determination on remand is supported by substantial evidence and is otherwise in accordance with law. See, 19 U.S.C. § 1516a(b)(1)(B) (1982). Hence, the Court denies plaintiffs' motion for judgment on the agency record and dismisses this action.



#### ABSTRACTED CLASS

Various rates f items marke Item 676.20, 72 720.24, or 72 Various rates f

DECISION	JUDGE & DATE OF	PLAINTIFF	COURT NO.	ASSESSE
NUMBER	DECISION			Item No. and
C88/53	Rao, J. Murch 21, 1988	Pharmacia Inc.	86-3-00356	Item 711.88 7.4% Item 712.49 6.2%
C88/54	Rao, J. March 23, 1988	A.L.M. Corp.	87-1-00044	Not stated
C88/55	Re, C.J. March 25, 1988	Sangamo Electric Co.	77-10-04382	Merchandise classified as electrical capacitors, fit variable, at 1
C88/56	Rao, J. March 25, 1988	Metpath, Inc.	85-5-00659	Item 712.05 Item 17.5%
C88/57	Rao, J. March 29, 1988	Gimbel Brothers, Inc.	86-3-00398	Items 716.10 th 716.29 Various rates f items markes Items 720.20, 7 7 720.28 or 740 Various rates f items markes Item 676.20

## SIFICATION DECISIONS

ED	HELD	BASIS	PORT OF ENTRY AND MERCHANDISE	
d rate	Item No. and rate		Manchistop	
	Item 661.95 4.3% Item 661.68 4.7%	Pharmacia Chemicals, Inc. v. U.S., 9 CIT 438 (1985)	New York Columns	
	Item 793.00 Free of duty	Agreed statement of facts	Alexandria Bay Nylon waste—off standard flake	
	Item A656.15 Free of duty	Sangamo Capacitor Div. v. U.S., 779 F.2d 30 (1985)	Greenville-Spartanburg Silver mica plates	
ixed or 10%	1			
	712.49 7.5%	EAC Engineering v. U.S., 9 CIT 534 (1985)	Chicago Blood chemistry analysers	
for ed "A" 720.24, 0.35 for ed "B" for ed "C" 20.20, 20.28 for ed "D"	Item 688.36 4.5% for itents marked "A," "B," and "D" Item 676.20 4.2% for items marked "C"	U.S. v. Texas Instruments, Inc., 69 CCPA 136 (1982)	New York Electronic watch modules, items marked "A" Electronic watches which consist of watch mod- ules, cames and hunds, items marked "B" Electronic desk top or hand-held calculators with watch functions, items marked "C" Electronic wrsat watches with calculator functions, items marked "D"	

#### ABSTRACTED CLASSIFIC

DECISION NUMBER	JUDGE & DATE OF	PLAINTIFF	COURT NO.	ASSES
NUMBER	DECISION		1	Item No.
C88/58	Rao, J. March 29, 1988	Gund, Inc.	86-3-00397	Item 737.40 9.6%
C88/59	DiCarlo, J. April 8, 1988	Border-Brokerage Co.	80-1-00097	Item 692.16 5%
C88/60	DiCarlo, J. April 12, 1988	Farwest Garments, Inc.	85-11-01679	19¢ per ll 27.5% Item 383.92
	- TO 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	All and the second	a but a	12¢ per lb 22.5%
CC88/61	DiCarlo, J. April 12, 1988	Izod Outerwear	86-3-00407	Item 383.90 \$10.22 per + 27.5%
CC88/62	Tsoucalas, J. April 12, 1988	New York Air Brake Co.	87-8-00845	Item 690.35 6.8%, 6.49 5.9%

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### ABSTRACTED V

DECISION NUMBER	JUDGE & DATE OF DECISION	PLAINTIFF	COURT NO.	BASIS OF VALUATIO
V88/22	Watson, J. March 17, 1988	Kayten Trading Co.	R61/14911. etc.	Export value
V88/23	Watson, J. March 17, 1988	National Carloading Corp.	R59/13274, etc.	Export value
V88/24	Watson, J. March 17, 1988	Trans-World Industries Inc.	R60/5937, etc.	Export value
V88/25	Watson, J. March 17, 1988	W.J. Byrnes & Co.	R58/27533, etc.	Export value
V88/26	Watson, J. March 17, 1988	W.J. Byrnes & Co.	R58/27833, etc.	Export value
V88/27	Watson, J. March 17, 1988	W.J. Byrnes & Co.	R59/3097	Export value
V88/28	Watson, J. March 17, 1988	W.J. Byrnes & Co.	R59/7669, etc.	Export value
V88/29	Watson, J. March 17, 1988	W.J. Byrnes & Co.	R61/9529, etc.	Export value
V88/30	Watson, J. March 22, 1988	Durlacher & Co.	275593A, etc.	Export value
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## ALUATION DECISIONS

HELD VALUE	BASIS	PORT OF ENTRY AND MERCHANDISE
F.o.b. unit invoice prices plus 20% of difference between f.o.b. unit invoice prices and appraised values	Agreed statement of facts	San Francisco Knives & farks
F.o.b. unit invoice prices plus 20% of difference between f.o.b. unit prices and appraised values	Agreed statement of facts	Chicago New York Radios & parts
Appraised values less 7.5% thereof	Agreed statement of facts	Los Angeles New York Philadelphia Sewing machines, etc.
F.o.b. unit invoice prices plus 20% of difference between f.o.b. unit invoice prices and appraised values	Agreed statement of facts	New York Silk fabric
Appraised values less 7.5% thereof	Agreed statement of facts	New York Silk fabrie
Appraised values less 7.5%	Agreed statement of facts	New York Silk
Appraised unit values less 7.5% thereof, net packed	Agreed statement of facts	New York Silk fabric
Appraised values less 7.5% thereof	Agreed statement of facts	New York Household articles
Appraised values less 7.5%	Agreed statement of facts	New York Los Angeles Rayon piece goods

U.S. COURT OF INTERNATIONAL TRADE

### ABSTRACTED VALUATIO

DECISION NUMBER	JUDGE & DATE OF DECISION	PLAINTIPF	COURT NO.	BASIS OF VALUATION
V88/31	Watson, J. March 22, 1988	Trans American Import & Export Co.	R61/10210, etc.	Export value
V88/32	Watson, J. March 22, 1988	W.J. Byrnes & Co.	R59/5920, etc.	Export value
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V88/33	Watson, J. March 22, 1988	W.J. Byrnes & Co.	R59/10199, etc.	Export value
V88/34	Watson, J. March 22, 1988	W.J. Byrnes & Co.	R60/20355, etc.	Export value
V88/35	Watson, J. March 22, 1988	W.R. Zanes & Co.	293335A, etc.	Export value
V88/36	Watson, J. March 31, 1988	W.J. Byrnes & Co.	R59/4920	Export value

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HELD VALUE	BASIS	PORT OF ENTRY AND MERCHANDISE
F.o.b. unit prices plus 20% of difference between f.o.b. unit prices and appraised values	Agreed statement of facts	Chicago Transistor radios
F.o.b. unit invoice prices plus 20% of difference between f.o.b. unit prices and appraised values	Agreed statement of facts	New York Silk fabric
Appraised values less 7.5% thereof	Agreed statement of facts	New York Wool articles
Appraised value less 7.5%	Agreed statement of facts	New York Household articles
F.o.b. unit invoice prices plus 20% of difference between f.o.b. unit invoice prices and appraised values	Agreed statement of facts	Houston Hooked rugs
Appraised values less 7.5% thereof	Agreed statement of facts	New York Silk

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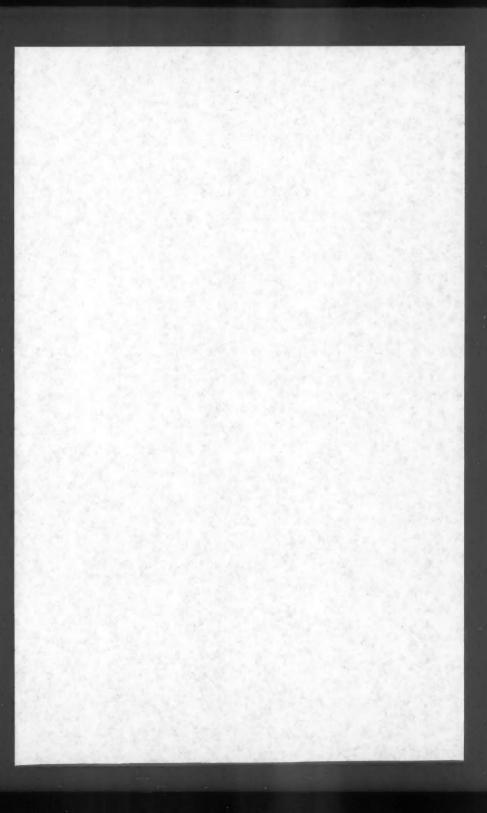


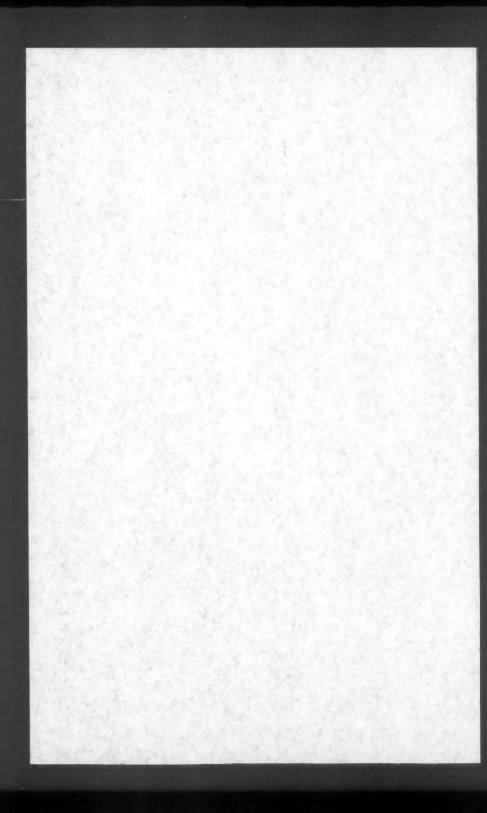
# Appeals to the U.S. Court of Appeals for the Federal Circuit

- United States v. American Motorists Insurance Co., 11 CIT —, Slip Op. 87-141 (Dec. 23, 1987), appeal docketed, Nos. 88-1267 and 88-1284 (Fed. Cir. Feb. 23. & March 10, 1988).
- NEC America, Inc. v. United States, 11 CIT ——, Slip Op. 87–139 (Dec. 18, 1987), appeal docketed, No. 88–1258 (Fed. Cir. Feb. 23, 1988).
- Rosenthal-Netter, Inc. v. United States, 12 CIT —, Slip Op. 88–9 (Jan. 28, 1988), appeal docketed, No. 88–1294 (Fed. Cir. March 16, 1988).
- Alyeska Pipeline Service Co. v. United States, 11 CIT ——, Slip Op. 87-137 (Dec. 10, 1987), appeal docketed, No. 88-1285 (Fed. Cir. March 10, 1988).
- United States v. F. H. Fenderson, Inc., 11 CIT —, Slip Op. 87-108 (Sept. 25, 1987), appeal docketed, No. 88-1299 (Fed. Cir. March 17, 1988).

### Decisions of the U.S. Court of Appeals for the Federal Circuit

- E.C. McAfee Co. v. United States, 11 CIT ——, Slip Op. 87-32 (March 20, 1987), rev'd, No. 87-1441 (Fed. Cir. March 1, 1988).
- Omni U.S.A., Inc. v. United States, 11 CIT —, Slip Op. 87-77 (June 30, 1987), aff'd, No. 87-1602 (Fed. Cir. March 2, 1988).
- Fundicao Tupy, S.A. v. United States, 11 CIT —, Slip Op. 87–93 (Aug. 3, 1987), dismissed, No. 87–1570 (Fed. Cir. March 14, 1988).
- Nissho-Iwai American Corp. v. United States, 11 CIT —, Slip Op. 87–38 (March 31, 1987), aff'd, No. 87–1388 (Fed. Cir. March 16, 1988).
- Springfield Ind. Corp. v. United States, 11 CIT —, Slip Op. 87-56 (May 11, 1987), rev'd, No. 87-1469 (Fed. Cir. March 29, 1988).





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